

## Message Text

UNCLASSIFIED

PAGE 01 GUAYAQ 00306 01 OF 03 180841Z  
ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 SCS-06 VO-03 PPTE-00 MMO-04  
ABF-01 /030 W

-----090077 180859Z /11

R 171930Z FEB 78

FM AMCONSUL GUAYAQUIL

TO SECSTATE WASHDC 5957

INFO AMEMBASSY QUITO BY POJXH

UNCLAS SECTION 1 OF 3 GUAYAQUIL 0306/1

FOR: ARA AND M/MO

EO 11652: N/A

TAGS: CGEN, APER, ABUD

SUBJ: FY 1980 "CONSULAR PACKAGE"

REF: STATE 016438

GUAYAQUIL CONSULAR PACKAGE AS FOLLOWS:

FY-77	FY-78	FY-79	FY-80
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/76	10/1/77	10/1/78	10/1/79
1/9/77	9/30/78	9/30/79	1/30/80

### SCHEDULE I

#### IMMIGRANT VISAS

1. IV'S ISSUED	4556	5250	5500	6500
2. IV 'S REFUSED	4393	4750	5000	5500
3. TOTAL IV CASES	8949	10000	10500	12000

#### MAN-HOURS UTILIZED

##### AMERICAN OFFICERS

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GUAYAQ 00306 01 OF 03 180841Z

4. FULL-TIME PERMANENT	4839	5400	5800	6200
------------------------	------	------	------	------

#### 7. SUB-TOTAL AMERICAN

##### MAN-HOURS

4839	5400	5800	4	6200
------	------	------	---	------

## LOCAL:

## 8. FULL TIME PERMANENT

10666	12000	13250	14450
-------	-------	-------	-------

10. PIT	500		
---------	-----	--	--

## 11. SUB-TOTAL LOCAL

## MAN-HOURS

10666	12500	13250	14450
-------	-------	-------	-------

## 12. TOTAL IV MAN-HOURS

15505	17900	19050	20650
-------	-------	-------	-------

## OF TOTAL IV CASES REQUIRING

## 14. THIRD COUNTRY CHECK 1 PERCENT

## SCHEDULE II

## NON-IMMIGRANT VISAS

## QTM NIV'S ISSUED

17154	20000	23000	26500
-------	-------	-------	-------

## 16. NIV'S REFUSED

6133	7000	8500	9500
------	------	------	------

## UNCLASSIFIED

## UNCLASSIFIED

PAGE 03 GUAYAQ 00306 01 OF 03 180841Z

## 17. TOTAL NIV CASES

23287	27000	31500	36000
-------	-------	-------	-------

## MAN-HOURS UTILIZED

## AMERICAN OFFICERS

## 18. FULL TIME PERMANENT

3021	3400	3700	4000
------	------	------	------

## 19. TEMPORARY DETAIL

104

## 21. SUB-TOTAL AMERICAN

## MAN-HOURS

3021	3504	3700	4000
------	------	------	------

## LOCAL

## 22. FULL-TIME PERMANENT

3499	3500	3900	4200
------	------	------	------

## 24. PIT

300 300 300

25. SUB-TOTAL LOCAL

MAN-HOURS

3499 3800 4200 4500

26. TOTAL NIV MAN-HOURS

6520 7304 7900 8500

27. NIV FEES COLLECTED- \$282.00

29. CREW LIST VISAS FY-77 -60

30. NAMES ON CREW LIST VISAS FY-77 -2100

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 GUAYAQ 00306 01 OF 03 180841Z

OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS 85 PERCENT

33. THIRD COUNTRY CHECK 1 PER CENT

SCHEDULE III

SPECIAL CONSULAR SERVICES

34. AMERICAN CITIZEN DEATHS

8 12 15 18

35. ESTATE/PROPERTY CLAIMS

1 2 2 2

36. NOTARILAS

2134 2500 2800 3100

37. WELFARE/WHEREABOUTS

27 40 45 50

38. ARRESTS

17 20 22 25

39. SEAMAN AND SHIPPING

13 25 25 30

40. OTHER AGENCY SERVICES

264 300 325 350

41. TOTAL SCS CASES

2464 2899 3234 3575

MAN-HOURS UTILIZED:

UNCLASSIFIED

UNCLASSIFIED

PAGE 05 GUAYAQ 00306 01 OF 03 180841Z

AMERICAN OFFICERS

42. FULL TIME PERMANENT

1635	1750	2000	2200
------	------	------	------

45. SUB-TOTAL AMERICAN

MAN-HOURS

1635	1750	2000	2200
------	------	------	------

45. SUB-TOTAL AMERICAN

MAN-HOURS

1635	1750	2000	2200
------	------	------	------

LOCAL

46. FULL TIME PERMANENT

1724	2000	2400	2700
------	------	------	------

49. SUB-TOTAL LOCAL

MAN-HOURS

1724	2000	2400	2700
------	------	------	------

50. TOTAL SCS MAN-HOURS

3359	3750	4400	4900
------	------	------	------

51. TREASURY CHECKS FY-77-2616

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 GUAYAQ 00306 02 OF 03 180836Z

ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 SCS-06 VO-03 PPTE-00 MMO-04

ABF-01 /030 W

-----089988 180847Z /11

R 171930Z FEB 78

FM AMCONSUL GUAYAQUIL

TO SECSTATE WASHDC 5958

INFO AMEMBASSY QUITO BY POUCH

UNCLAS GUAYAQUIL SECTION 2 OF 3 GUAYAQUIL 0306/2

FOR: ARA AND M/MO

SCHEDULE IV

CITIZENSHIP AND PASSPORT SERVICES

FY-77 FY-78 FY-79 FY-80

52. PPT APPLS EXECUTED 337 400 475 550

54. FEE PPTS ISSUED 337 400 475 550

56. PPTS AMENDED/EXTENDED 50 30 35 40

57. NEW REGISTRATION APPLS 502 550 600 650

58. REPORTS OF BIRTH 27 35 38 40

61. SUB-TOTAL PPT CASES 1253 1415 1623 1830

63. TOTAL PASSPORT CASES 1253 1415  
1623 1830

MAN-HOURS UTILIZED

AMERICAN OFFICERS

R YRM FULL TIME PERMANENT 696 725 7763 3"1;

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GUAYAQ 00306 02 OF 03 180836Z

67. SUB-TOTAL AMERICAN

MAN HOURS 696 725 775 850

LOCAL

68. FULL TIME PERMANENT 915 1000 1200 1400

71. TOTAL LOCAL MAN-HOURS 915 1000 1200 1#0

72. TOTAL PPT MAN-,HOURS 1611 1725 1975 2250

73. AMERICAN REGISTERED 1/31/78 1350

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL-74

65. NON-OFFICIAL -1650

SCHEDULE V- CONDITIONS AND JUSTIFICATIONS

FY-77

HOURS GAINED: AMERICAN LOCAL

OVER TIME 79 140

HOURS LOST: AMERICAN LOCAL

DETAILS OUT 160 0

STAFFING GAPS 500 320

AMERICAN:  
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 GUAYAQ 00306 02 OF 03 180836Z

VISAS SCS PPT GENERAL TOTA  
L

76. AUTHORIZED 9/30/77 5 .6 .4 1 7

77. AUTHORIZED 1/31/78 6 .6 .4 1 8

78. FILLED 1/31/78 5 .6 .4 1 7

INCREASE/DECREASE:

79. REQUIRED FY-79-NONE, ASSUMING 8TH OFFICER ASSIGNED

80. REQUIRED FY-1980 ,9,3

9:-) : VISAS SCS PPT GENERAL TOT  
AL

81. AUTHORIZED 9/30/77 9 .5 .5 1 11

82. AUTHORIZED 1/31/78 9.75 .75 .5 1 12

83. FILLED 1/31/78 8 .5 .\* 1 10

INCREASE/DECREASE

84. REQUIRED FY-79 NONE, ASSUMING ADDITIONAL FSL MENTIONED REFTEL  
AUTHORIZED

85. REQUIRED FY-80 ONE.

SCHEDULE VI

A. FEDERAL BENEFIT ACTIVITY

1. NUMBER OF SSA REIMBURSED: NONE  
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 GUAYAQ 00306 02 OF 03 180836Z

3. HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES ON  
FEDERAL BENEFITS:

AMERICAN;-00

LOCAL -350

B. FRAUD INVESTIGATIONS CONDUCTED BY FRAUD UNIT.

2. TYPE OF INVESTIGATION (ESTIMATED NUMBER):

A. VISA-750

B. FEDERAL BENEFITS -5

C. U.S. CITIZENS IN JAIL 1/31/78-5

D. SERVICESPKOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXPENSIONS- 291

2. NUMBER OF I-151 CARDS SURRENDERED -5

3. I-151 CARD INTERVIEWS -LOST OR STOLEN -40

4. MANHOURS WORKED BY CONSULAR EMPLOYEES TO PROVIDE ABOVE INS  
SERVICES:

AMERICAN	LOCAL
----------	-------

100	300
-----	-----

UNCLASSIFIED

UNCLASSIFIED

PAGE 05 GUAYAQ 00306 02 OF 03 180836Z

E. LOSS OF NATIONALITY CASES -1

F. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III, ITEM 34  
AMERICAN CITIZEN DEATHS. (1977)

1. BURIED LOCALLY-3

2. REMAINS SHIPPED TO U.S. -4

G. DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III, ITEM 37

WELFARE AND WHEREABOUTS INTO THE FOL CATEGORIES: (1977)

1. SEARCHES FOR MISSING PERSONS -2

2. EMERGENCY MESSAGES-5

E. CHILD CUSTODY CASES -3

4. ILLNESS OR HOSPITAL CASES NOT INVOLVING MEDEVAC-4

6. MEDEVAC NOT AT USG EXPENSE-1

8. REPATRIATION NOT INVOLVING USG EXPENSE-5

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 GUAYAQ 00306 03 OF 03 180842Z

ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 VO-03 SCS-06 PPTE-00 MMO-04

ABF-01 /030 W

-----090095 180915Z /23

R 171930Z FEB 78

FM AMCONSUL GUAYAQUIL

TO SECSTATE WAHDC 5959

INFO AMEMBASSY QUITO BY POUCH

UNCLAS SECTION 3 OF 3 GUAYAQUIL 0306/3

FOR: ARA AND M/MO

9. EMERGENCY MONEY TRANSFERS (INCLUDING TRUST AND COMMERCIAL BANK)-2

H. CONSULAR AGENTS- NONE

I. COMMENT: (A) GUAYAQUIL EXPERIENCES A HIGH INCIDENCE OF FRAUD IN VISA APPLICATIONS, AND HAS ONE OF WORLD'S HIGHEST REFUSAL RATES IN BOTH IV'S AND NIV'S, WHICH TOGETHER GENERATE UNUSUALLY HIGH VOLUME OF CORRESPONDENCE. AS OF JANUARY 31, POST HAD BACKLOG OF 1826 DOCUMENTARILY QUALIFIED IMMIGRANT VISA APPLICANTS, WHICH WAS DOWN FROM BACKLOG OF OVER 3000 IN MID-1977. WHILE WE HAD ORIGINALLY BEEN OPTIMISTIC THAT THIS BACKLOG MIGHT BE ELIMINATED BY END OF 1978, STAFFING GAPS AND INCREASES IN NIV APPLICATIONS MAKE THIS GOAL APPEAR LESS LIKELY TO BE ATTAINED.



MANY OF BACKLOGGED CASES ARE FROM PIPE-LINE APPLICANTS WHO ESTABLISHED PRIORITY DATES PRIOR TO 1976 AMENDMENTS DZO INA. CONSIDERING INCREASED NUMBER OF ECUADOREANS WHO HAVE RECEIVED RESIDENT STATUS IN RECENT YEARS, AND STRONG DESIRE TO EMIGRATE, LONG-TERM PROSPECTS ARE FOR STEADY INCREASE IN NUMBER OF IV APPLICATIONS. ONE INDICATION OF FUTURE NUMBER OF LIKELY ECUADOREAN APPLICANTS FOR RESIDENT STATUS IS INS ESTIMATE THAT THERE ARE CURRENTLY  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GUAYAQ 00306 03 OF 03 180842Z

MOREYECVADOREANS ILLEGALLY IN NEW YORK CITY (70,000) AND IN EASTERN REGION OF INS (190,000) THAN ANY OTHER ANTIONALITY.

(B) WITH THE EXCEPTION OF THE CHIEF OF SECT ON, WHO IS AN FSO-5, REMAINDER OF OFFICERS IN CONSULAR SECTION IN GUAYAQUIL ARE IN THEIR FIRST CONSULAR TOUR IN THE FOREIGN SERVICE. THIS BEING THE CASE, CONSIDERABLE TIME MUST BE DEOVTD TO SUPERVISION AND TRAINING OF THESE OFFICERS, AND THERE IS ALSO COMPELLING NEED TO ENSURE THAT FSL'S DEVELOP EXPERTISE IN CONSULAR MATTERS TO COMPENSATE FOR JUNIOR OFFICERS' INEXPERIENCE IF WE ARE TO PROVIDE GOOD QUALITY PROFESSIONAL SERVICE TO THE PUBLIC. IN THIS CONNECTION, THREE OF OUR FSL'S ARE BEING ENROLLED IN FSI CONSULAR COURSE, AND WE INTEND TO PROVIDE THEM THREE HOURS OF OFFICE TIME PER WEEK TO WORK TOWARD COMPLETION OF COURSE. ONLY ONE OF OUR FSL'S HAS PREVIOUSLY COMPLETED COURSE, AND SHE IS EXPECTED TO RESIGN SHORTLY AND MOVE TO QUITO FOR PERSONAL REASONS.  
BISHTON

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 feb 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 jan 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978GUAYAQ00306  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780075-0850  
**Format:** TEL  
**From:** GUAYAQUIL  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780243/aaaabjta.tel  
**Line Count:** 475  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 2afba2d4-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION CA  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 9  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 16438  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 15 feb 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3564485  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FY 1980 \"CONSULAR PACKAGE\"  
**TAGS:** CGEN, APER, ABUD  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/2afba2d4-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014